



**GOVERNMENT OF MAHARASHTRA**

**ACCOUNTS AT A GLANCE**  
**2008 - 2009**



**PR. ACCOUNTANT GENERAL**  
**(ACCOUNTS AND ENTITLEMENTS)**  
**MAHARASHTRA**

## P R E F A C E

This is the eleventh issue of the annual publication '**Accounts at a Glance**'.

The Annual Accounts of the State Government are prepared and examined under the directions of the Comptroller and Auditor General of India (C&AG) in accordance with the requirements of the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971 for being laid before the Legislature of the State.

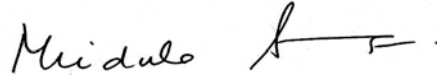
The Annual Accounts consist of (a) Finance Accounts and (b) Appropriation Accounts.

Finance Accounts are summary statements of accounts under the Consolidated Fund, Contingency Fund and the Public Account. The Appropriation Accounts record the Grant-wise expenditure against provisions approved by the State Legislature and offer explanations for variations between the actual expenditure and the funds provided.

The Principal Accountant General (Accounts and Entitlements)-I prepares the State Finance Accounts and the Appropriation Accounts.

'Accounts at a Glance' provides a broad overview of Governmental activities, as reflected in the Finance Accounts and the Appropriation Accounts. The information is presented through brief explanations, statements and graphs.

We look forward to suggestions that would help us in improving the publication.



(MRIDULA SAPRU)  
PR. ACCOUNTANT GENERAL (A&E) - I,  
MAHARASHTRA

PLACE : Mumbai

DATE : 12.01.2010

<b>CHAPTER - I</b>
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**OVERVIEW**

**1.1** The monthly accounts of the State Government are compiled and consolidated from the accounts submitted by the District Treasuries, P.A.O Mumbai, Public Works and Forest Divisions etc. to the Principal Accountant General/Accountant General (Accounts and Entitlements). Besides, the Finance Accounts and the Appropriation Accounts are prepared annually by the Principal Accountant General under the directions of the Comptroller and Auditor General of India in accordance with requirements of the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971.

**1.2** The accounts of Government are kept in the following three parts:

- |                 |                          |
|-----------------|--------------------------|
| <b>Part I</b>   | <b>Consolidated Fund</b> |
| <b>Part II</b>  | <b>Contingency Fund</b>  |
| <b>Part III</b> | <b>Public Account</b>    |

**1.2.1** There are two main divisions under the Consolidated Fund:

The 'Revenue division (Revenue Account)' deals with the proceeds of taxation and other receipts classed as revenue and the expenditure met therefrom, the net result of which represents the revenue surplus or deficit for the year.

**1.2.2** In the Capital division, the section 'Receipt Heads (Capital Account)' deals with receipts of capital nature which cannot be applied as a set off to capital expenditure. The section 'Expenditure Heads (Capital Account)' deals with expenditure met usually from borrowed funds with the object of increasing concrete assets of a material and permanent character. It also includes receipts of a capital nature intended to be applied as a set off to capital expenditure. The section 'Public Debt, Loans and Advances, etc.' comprises loans raised and their repayments by Government such as 'Internal Debt' and 'Loans and Advances' made (and their recoveries) by Government.

**1.2.3** In the Contingency Fund, the transactions connected with Contingency Fund established under Article 267 of the Constitution of India are recorded.

**1.2.4** In the Public Account, the transactions relating to 'Debt' (other than those included in Part I), 'Deposits', 'Advances', 'Remittances' and 'Suspense' are recorded.

**1.2.5** Annual Accounts of the Government of Maharashtra for the year 2008-2009 are being presented to the State Legislature. Audit Report of the Comptroller and Auditor General of India for the year 2008-2009 is being presented separately.

**1.3 Finance Accounts :**

Finance Accounts present the accounts of receipts and outgoings of the Government for the year together with the financial results disclosed by the revenue and capital accounts, the accounts of public debts and the liabilities and assets as worked out from the balances recorded in the accounts.

**1.3.1** During 2008-2009 total receipts amounted to Rs.95847.71 crore comprising Rs. 81270.68 crore on account of revenue receipts (Rs.60048.35 crore Tax revenue, Rs.9789.94 crore Non-Tax revenue and Rs.11432.39 crore Grants-in-aid and Contributions) and Rs.14577.03 crore on account of capital receipts.

[Disbursements during the year were Rs.95847.71 crore : Rs.75693.92 crore ( 78.97%) on revenue account and Rs.20153.79 crore ( 21.03%) on capital account].

### III

#### 1.4 Appropriation Accounts :

Appropriation Accounts bring out the expenditure of the State Government against amounts voted and charged by the State Legislature and supplement the Finance Accounts. These comprise accounts of 27 *Charged* Appropriations, 166 Voted Grants and 53 combined (charged and voted) provisions.

**1.4.1** The Appropriation Acts, for the year 2008-2009 had projected a gross expenditure of Rs.126085.93 crore, including the Supplementary Grants totalling Rs.20483.68 crore, voted by State Legislature during the year. An amount of Rs.6039.63 crore was projected as recoveries in reduction of expenditure.

**1.4.2** Appropriation Accounts 2008-2009 show disbursements aggregating Rs.106009.37 crore against the aggregate budget provision of Rs.126085.93 crore, resulting in saving of Rs.20076.56 crore against Grants and Appropriations. This does not include the amount of Rs.650 crore appropriated to the Contingency Fund by way of Ordinance. The corpus of the Contingency Fund was temporarily increased thrice during 2008-2009 under Maharashtra Contingency Fund (Amendment) Ordinance. These ordinances ceased to operate on expiry of six weeks from the reassembling of the Legislature.

**1.4.3** Recoveries in reduction of expenditure amounted to Rs. 6037.14 crore reflecting a decrease of Rs.2.49 crore vis-a-vis budget estimates.



<b>CHAPTER - II</b>
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**HIGHLIGHTS OF ACCOUNTS**

*(Rupees in crore)*

SR. No.	Head	B. E. 2008-2009	Actuals	Percentage of Actuals to B.E	Percentage of Actuals to GSDP**
1.	Tax Revenue	60839.24	60048.35	98.70	8.61
2.	Non-Tax Revenue	6714.66	9789.94	145.80	1.40
3.	Grants-in-aid and Contributions	12356.96	11432.39	92.52	1.64
4.	Revenue Receipts (1+2+3)	79910.86	81270.68	101.70	11.65
5.	Recovery of Loans and Advances	348.38	560.21	160.80	0.08
6.	Other Receipts	....	18.01	....	....
7.	Borrowings and Other Liabilities	13157.71	13998.81	106.39	2.01
8.	Capital Receipts (5+6+7)	13506.09	14577.03	107.93	2.09
9.	Total Receipts (4+8)	93416.95	95847.71	102.60	13.74
10.	Non-Plan Expenditure (NPE) (11+13)	67512.96	70663.63	104.67	10.13
11.	NPE on Revenue Account	64295.91	63285.61	98.43	9.07
12.	NPE on Interest Payments out of 11	12388.53	12299.31	99.28	1.76
13.	NPE on Capital Account	3217.05	7378.02	229.34	1.06
14.	Plan Expenditure (PE)(15+16)	25903.99	25184.08	97.22	3.61
15.	PE on Revenue Account	14650.25	12408.31	84.70	1.78
16.	PE on Capital Account	11253.74	12775.77	113.52	1.83
17.	Total Expenditure (10+14)	93416.95	95847.71	102.60	13.74
18.	Revenue Expenditure (11+15)	78946.16	75693.92	95.88	10.85
19.	Capital Expenditure (13+16)*	14470.79	20153.79	139.27	2.89
20.	Revenue Deficit (18-4)	-964.70	-5576.76	578.08	-0.80
21.	Fiscal Deficit 17-(4+5+6)=7	13157.71	13998.81	106.39	2.01

**2.1 Receipts and Disbursements :**

Total receipts during the year were Rs.95847.71 crore, against which total disbursements were Rs.95847.71 crore.

The following table summarises the Accounts for 2008-2009:-

*(Rupees in crore)*

Total Receipts	95847.71	Total Disbursements	95847.71
Revenue Receipts (81270.68)	84.79%	Revenue Disbursements (75693.92)	78.97%
Capital Receipts (14577.03)	15.21%	Capital Disbursements (20153.79)	21.03%

\* Expenditure on Capital Account includes Capital Expenditure (Rs. 18873.20 crore) and Loans and Advances Disbursed (Rs. 1280.59 crore).

\*\* Gross State Domestic Product (G.S.D.P.) is defined as the total income of the State or the Market Value of goods and services produced using labour and all other factors of production.

The final figures are not available in respect of GSDP for 2008-2009. Hence the figures have been compared with the provisional G.S.D.P. of Rs. 697683 crore.

## RECEIPTS

### 2.2

#### 2.2.1 Revenue Receipts :

Tax Revenue of Rs.60048.35 crore and Non-Tax Revenue of Rs.9789.94 crore formed 8.61 percent and 1.40 percent respectively of the GSDP. Major contributor to revenue was Rs.30680.53 crore under Taxes on Sales, Trades etc. (ratio to GSDP :- 1:23 ).

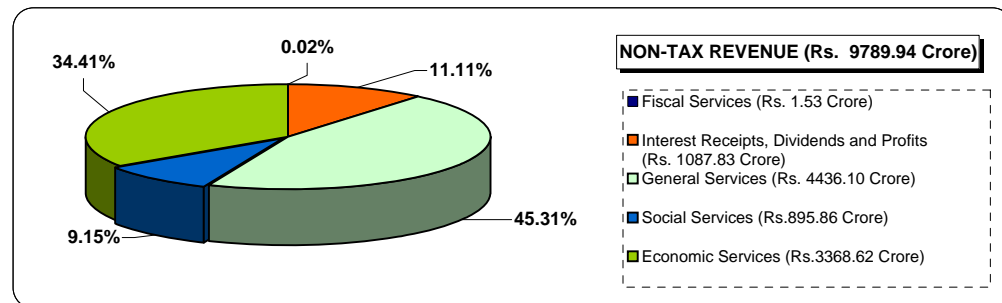
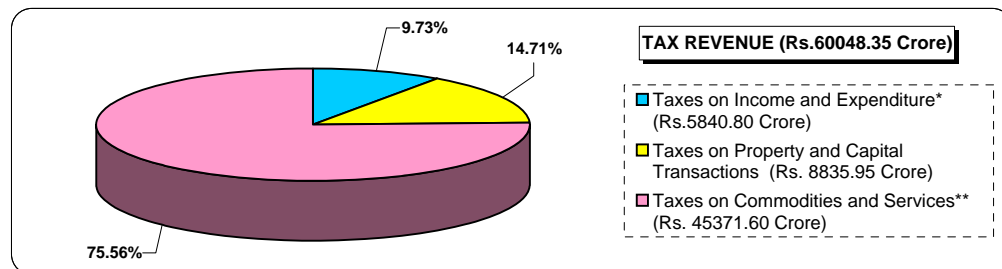
Net tax receipts (Rs.60048.35 crore) during the year were less than the budget estimates (Rs.60839.24 crore) by Rs.790.89 crore, mainly on account of less collection under Taxes and Duties on Electricity. ( Rs.205.14 crore).

Share of various taxes, non-tax revenue and grants-in-aid and contributions to total revenue receipts is given below :

#### Revenue Receipts and Grants in Aid and Contributions :

(Rupees in crore)

Components	Actuals	Percentage to total Revenue receipts	
<b>A -Tax Revenue</b>			
Taxes on Income and Expenditure*	5840.80	7.18	(9.73) #
Taxes on Property and Capital Transactions	8835.95	10.87	(14.71) #
Taxes on Commodities and Services**	45371.60	55.84	(75.56) #
<b>Total, Tax Revenue</b>	<b>60048.35</b>	73.89	
<b>B-Non-tax Revenue</b>			
Fiscal Services	1.53	....	(0.02) \$
Interest Receipts, Dividends and Profits	1087.83	1.34	(11.11) \$
General Services	4436.10	5.46	(45.31) \$
Social Services	895.86	1.10	(9.15) \$
Economic Services	3368.62	4.14	(34.41) \$
<b>Total, Non-Tax Revenue</b>	<b>9789.94</b>	12.04	
<b>C - Grant-in-aid and Contributions</b>	11432.39	14.07	
<b>TOTAL REVENUE RECEIPTS</b>	<b>81270.68</b>	<b>100.00</b>	



\* Share of Income Tax received from Union Government Rs.4279.58 Crore.

\*\* Receipts on account of Taxes on Sales, Trades etc. were Rs. 30680.53 Crore.

# The figures in bracket represent percentage to Total Tax Revenue.

\$ The figures in bracket represent percentage to Total Non-Tax Revenue.

## VI

### 2.2.2 Capital Receipts:

Compared to the revised estimates (Rs.15130.39 crore), there was an overall decrease of Rs.553.35 crore in Capital Receipts (Rs.14577.04 crore). This was mainly under Public Debt (Rs.719.45 crore).

## 2.3

## DISBURSEMENTS

### 2.3.1 Revenue Disbursements:

Revenue Disbursement (net) was 10.85 per cent of GSDP. It was less than budget estimates by Rs.3252.24 crore (Rs.9060.69 crore less under General Services, Rs.2358.42 crore more under Social Services, Rs.3208.29 crore more under Economic Services and Rs.241.74 crore more under Grants-in-aid and Contributions).

### 2.3.2 Capital Disbursements:

Capital Disbursements were 2.89 per cent of the GSDP. It was more than budget estimates by Rs.5683 crore due to more disbursement under Capital Outlay (Rs.5380.40 crore) and Loans and Advances (Rs.302.60 crore).

### 2.3.3 Plan Disbursements:

During the year 2008-2009, Plan Disbursements were Rs.21122.52 crore under State Plan, Rs.4061.57 crore under Central Plan and Centrally Sponsored Schemes.

### 2.3.4 Non-Plan Disbursements:

Non-plan Disbursements during 2008-2009 were Rs.70663.63 crore, consisting of Rs.63285.61 crore under Revenue and Rs.7378.02 crore under Capital. Sectoral distribution of revenue expenditure and its percentage to total revenue expenditure is given below :-

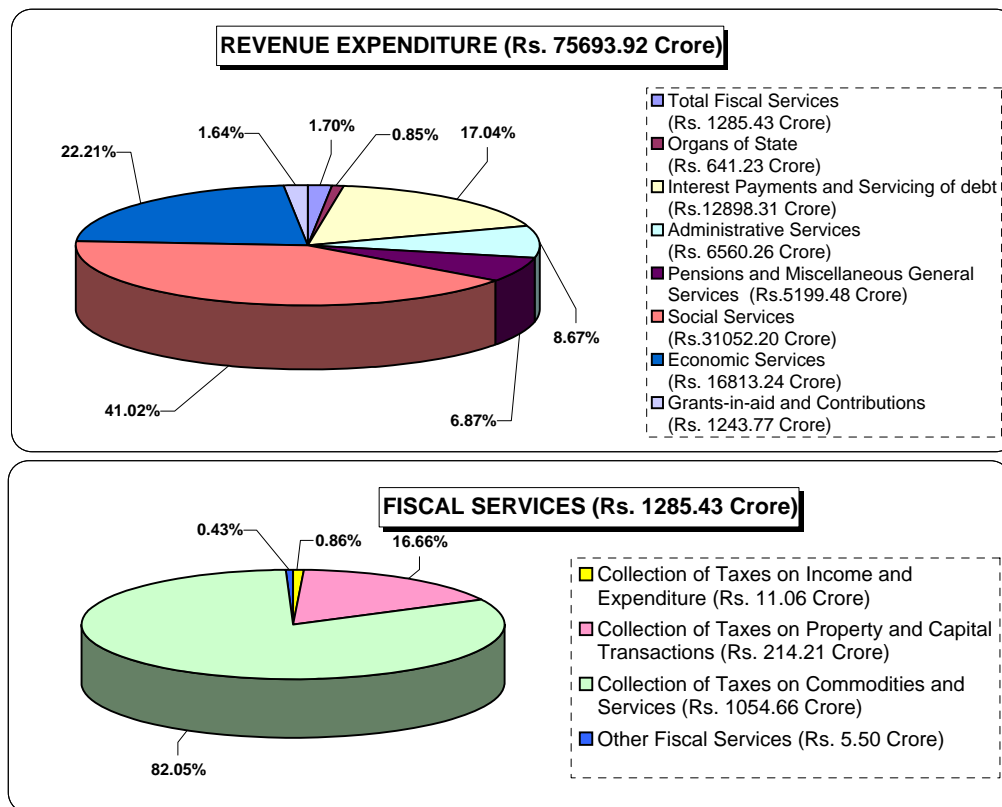
### SECTORAL DISTRIBUTION OF EXPENDITURE AND ITS PERCENTAGE TO TOTAL REVENUE EXPENDITURE

*(Rupees in crore)*

	Components	Amount	Percentage to Total Revenue Expenditure	
<b>A.</b>	<b>Fiscal Services</b>			
	(i) Collection of Taxes on Income and Expenditure	11.06	0.02	(0.86) *
	(ii) Collection of Taxes on Property and Capital Transactions	214.21	0.28	(16.66) *
	(iii) Collection of Taxes on Commodities and Services	1054.66	1.39	(82.05) *
	(iv) Other Fiscal Services	5.50	0.01	(0.43) *
	<b>Total, Fiscal Services</b>	<b>1285.43</b>	<b>1.70</b>	
<b>B.</b>	<b>Organs of State</b>	641.23	0.85	
<b>C.</b>	<b>Interest Payments and Servicing of debt</b>	12898.31	17.04	
<b>D.</b>	<b>Administrative Services</b>	6560.26	8.67	
<b>E.</b>	<b>Pensions and Miscellaneous General Services</b>	5199.48	6.87	
<b>F.</b>	<b>Social Services</b>	31052.20	41.02	
<b>G.</b>	<b>Economic Services</b>	16813.24	22.21	
<b>H.</b>	<b>Grants-in-aid and Contributions</b>	1243.77	1.64	
	<b>TOTAL EXPENDITURE (REVENUE ACCOUNT)</b>	<b>75693.92</b>	<b>100.00</b>	

\* The figures in bracket represent percentage to Total Fiscal Services

## VII



### TREND OF EXPENDITURE

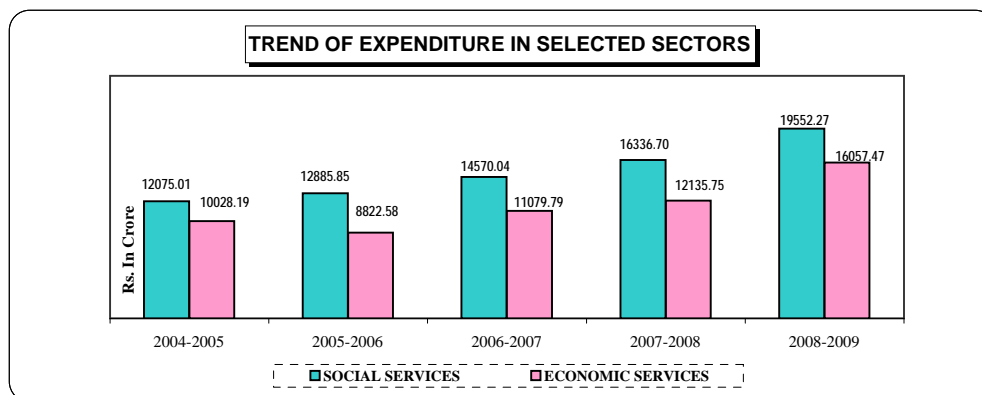
Trend of expenditure in some important sectors between 2004-2005 and 2008-2009 (5 years) is brought out below:

#### STATEMENT OF EXPENDITURE IN SELECTED SECTORS

(Rupees in Crore)

Sector	2004-2005	% to B.E.	2005-2006	% to B.E.	2006-2007	% to B.E.	2007-2008	% to B.E.	2008-2009	% to B.E.	% to R.E.*
<b>A.Social Services-</b>											
i) Education	10184.16	109.66	10761.82	105.31	12316.49	108.66	13641.63	110.78	16446.81	111.21	100.74
ii) Health and Family Welfare	1890.85	100.70	2124.03	98.86	2253.55	96.38	2695.07	101.01	3105.46	107.55	98.40
<b>Social Services, Total</b>	<b>12075.01</b>		<b>12885.85</b>		<b>14570.04</b>		<b>16336.70</b>		<b>19552.27</b>		
<b>B.Economic Services-</b>											
i) Agriculture	3492.03	149.83	2732.22	126.31	3362.63	125.88	3469.22	113.56	6402.75	187.05	98.57
ii) Rural Development	2234.22	91.55	2017.92	92.52	2590.31	105.95	1060.58	29.04	1980.01	64.86	86.07
iii) Irrigation & Flood Control	815.43	276.76	1318.37	141.33	1514.03	94.83	1647.73	95.70	1939.26	112.52	96.12
iv) Energy	2982.96	253.92	1993.13	220.99	2601.30	153.08	3411.15	145.29	2807.60	117.42	90.46
v) Transport	219.58	234.02	554.40	392.38	696.72	114.93	2253.51	321.90	2691.01	128.70	98.92
vi) General Economic Services	283.97	93.90	206.54	123.82	314.80	101.55	293.56	89.18	236.84	104.32	76.36
<b>Economic Services, Total</b>	<b>10028.19</b>		<b>8822.58</b>		<b>11079.79</b>		<b>12135.75</b>		<b>16057.47</b>		

\* Percentage to revised estimates has been given only for 2008-2009.

**2.4****DEBTS AND LIABILITIES**

**2.4.1** Outstanding Public Debt at the end of 2008-2009 was Rs.133694.64 crore, comprising Internal Debt of Rs.125270.76 crore, Loans and Advances from Central Government Rs.8423.88 crore.

In addition to the above, at the end of 2008-2009, the balances at the credit of Small Savings, Provident Fund etc. (Rs.10899.21 crore) and other obligations (Rs.29554.23 crore) constitute the liability of Rs.40453.44 crore.

**2.4.2** The State also acts as a banker and trustee in respect of deposits like Small Savings collections, Provident Funds and Deposits. There was an overall increase of Rs.2231.76 crore in respect of such liabilities of State Government during 2008-2009.

**2.4.3** Interest payments on debt and other liabilities totalling Rs.12299.31 crore constituted 16.25 percent of revenue expenditure of Rs.75693.92 crore. Interest payments on Public Debt were Rs.10543.54 crore (Internal Debt Rs.9858.74 crore and Loans and Advances from Central Governments Rs.684.80 crore) and Rs.1755.77 crore on Other Liabilities. Expenditure on account of interest payments increased by Rs.95.31 crore during 2008-2009.

**2.4.4** 64% of the Internal debt of Rs.21227.18 crore raised during 2008-2009 was mainly used for discharge of debt obligations (Rs.3703.97 crore) and payment of interest (Rs.9858.74 crore) thereon.

**2.5****INVESTMENTS AND RETURNS**

Total investments as share capital in non-financial Public Sector Undertakings (PSUs) stood at Rs.56386.38 crore at the end of 2008-2009. Dividends received during the year were Rs.71.16 crore (i.e. 0.13%). Investments in PSUs increased by Rs.12130.12 crore and there was an decrease in dividend income of Rs.50.84 crore.

**2.6****LOANS AND ADVANCES BY THE STATE GOVERNMENT**

**2.6.1** Total loans and advances made by the State Government during 2008-2009 were Rs.1280.59 crore. Total loans and advances to be recovered from Government Corporations/Companies, non-Government Institutes, Local bodies, etc. at the end of 2008-2009 were Rs.18846.38 crore.

Information as regards recoveries in arrears in respect of principal and interest was to be received by 15th July 2009. Information is awaited from all 29 Government Departments.

**2.6.2 Financial assistance to local bodies and others:**

Assistance to local bodies etc. during 2008-2009 was Rs.35668.95 crore. It increased from Rs.21218.24 crore in 2004-2005 to Rs.35668.95 crore in 2008-2009, which was 68.11 percent increase as compared to 2004-2005. Zilla Parishads and Other Panchayati Raj institutions as well as Universities and Education Institutions consumed the major portion ( 52.47 percent in 2008-09) of the total grant during the five years from 2004-2005 to 2008-2009.

### 2.6.3 Commitments on account of incomplete Capital Works:

During the year 2008-2009 Capital Expenditure of Rs.91.04 crore was incurred on various projects taken up by the Engineering Departments. The information in respect of abandoned projects is awaited.

## 2.7

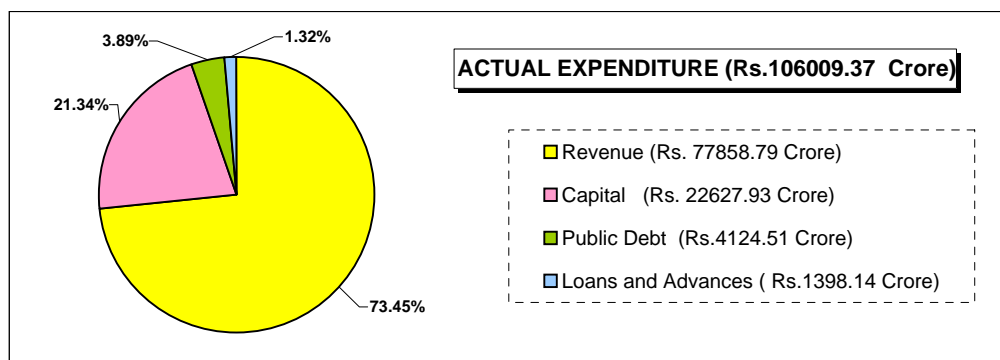
### APPROPRIATION ACCOUNTS

2.7.1 The Appropriation Accounts of the Government of Maharashtra for the year 2008-2009 present the accounts of sums expended in the year ended 31st March 2009, compared with the sums specified in the Schedules appended to the Appropriation Acts passed under Article '204' and '205' of the Constitution of India.

2.7.2 The Appropriation Accounts show that in the year 2008-2009, there was actual expenditure of Rs.106009.37 crore, comprising Rs.77858.79 crore Revenue Expenditure, Rs.22627.93 crore Capital Expenditure, Rs.4124.51 crore Repayment of Debt and Rs.1398.14 crore Loans and Advances by the State Government. There were saving/excess under Revenue/Capital/Public Debt/Loans and Advances with reference to total grants allocated by the State Legislature as shown below:-

(Rupees in crore)

Sr. No.	Nature of expenditure	Original grant	Supplementary grant	Reappropriation	Total	Actual expenditure	Saving (-) Excess (+)
1.	Revenue						
	Voted	67822.19	12545.99		80368.18	63749.05	-16619.13
	Charged	13673.18	598.15		14271.33	14109.74	-161.59
	<b>Total, Revenue</b>	<b>81495.37</b>	<b>13144.14</b>	....	<b>94639.51</b>	<b>77858.79</b>	<b>-16780.72</b>
2.	Capital						
	Voted	15625.94	6979.00		22604.94	22627.69	22.75
	Charged	3.25	0.10		3.35	0.24	-3.11
	<b>Total, Capital</b>	<b>15629.19</b>	<b>6979.10</b>	....	<b>22608.29</b>	<b>22627.93</b>	<b>19.64</b>
3.	Public Debt						
	Charged	6145.67	....	....	6145.67	4124.51	-2021.16
	<b>Total, Public Debt</b>	<b>6145.67</b>	....	....	<b>6145.67</b>	<b>4124.51</b>	<b>-2021.16</b>
4.	Loans and Advances						
	Voted	2332.02	360.44		2692.46	1398.14	-1294.32
	Charged	....	....	....	....	....	....
	<b>Total, Loans and Advances</b>	<b>2332.02</b>	<b>360.44</b>	....	<b>2692.46</b>	<b>1398.14</b>	<b>-1294.32</b>
	<b>Total</b>	<b>105602.25</b>	<b>20483.68</b>	....	<b>126085.93</b>	<b>106009.37</b>	<b>-20076.56</b>



## 2.8

**RUSH OF EXPENDITURE**

**2.8.1** The average monthly Revenue Expenditure upto February 2009 was Rs.5014.81 crore during 2008-2009. However, during March 2009 the Revenue Expenditure was Rs.17788.74 crore i.e. there was steep increase of Rs. 12773.93 crore ( 254.72%).

The major increase was under the major heads 2041-Taxes on Vehicles (Rs.702.52 crore), 2049-Interest Payments (Rs.488.23 crore), 2053-District Administration (Rs. 136.50 crore), 2055-Police (Rs. 154.02 crore), 2202-General Education (Rs.879.46 crore), 2210-Medical and Public Health (Rs. 380.04 crore), 2215-Water Supply and Sanitation (Rs.206.83 crore), 2216-Housing (Rs. 842.51 crore), 2217-Urban Development (Rs.1081.75 crore), 2225-Welfare of Scheduled Castes, Scheduled Tribes and Other Backward Classes (Rs.1074.55 crore), 2235-Social Security and Welfare (Rs. 527.72 crore), 2236-Nutrition (Rs.161.98 crore), 2245-Relief on account of Natural Calamities (Rs.441.41 crore), 2401-Crop Husbandry (Rs. 313.38 crore), 2425-Co-operation (Rs. 1957.61 crore), 2501- Special Programme for Rural Development (Rs.145.65 crore), 2505-Rural Employment (Rs.308.86 crore), 2515-Other Rural Development Programmes (Rs.359.69 crore), 2701-Major and Medium Irrigation (Rs. 192.50 crore), 2702 - Minor Irrigation (Rs. 141.44 crore), 2801-Power (Rs.642.47 crore), 3054-Roads and Bridges (Rs.642.17 crore), and 3604-Compensation and Assignment to Local Bodies and Panchayati Raj Institutions (Rs.439.87 crore).

## 2.9

**RECONCILIATION OF ACCOUNTS**

**2.9.1** Unless there is one Controlling Officer for one grant, the scientific reconciliation between the figures of Expenditure/Receipts booked in the Accountant General Offices and Departmental records is impossible. Following 12 departments have not sent the list of Controlling Officers responsible for reconciliation for the year 2008-09.

<b><u>Sr.No.</u></b>	<b><u>Name of Department</u></b>
1.	General Administration Department
2.	Home Department
3.	Agriculture, Animal Husbandry, Dairy Development and Fisheries Department
4.	Urban Development Department
5.	Rural Development and Water Conservation Department
6.	Social Justice and Special Assistance Department
7.	Public Health Department
8.	Medical Education and Drugs Department
9.	Women and Child Development Department
10.	Water Supply and Sanitation Department
11.	Employment and Self Employment Department
12.	Maharashtra Legislature Secretariat

**2.9.2** The Expenditure to the extent of Rs. 81,343.17 crore remained unreconciled till April 2009. Also there was delay in the reconciliation of the account by the Departmental Authorities.

**2.9.3** No Administrative Department of the Government has reconciled the receipts booked in the Service heads as well as Loan heads of accounts except the Major Head 0040 - Taxes on Sales.

2.10

**SUBMISSION OF ACCOUNTS BY TREASURIES**

**2.10.1 Rendition of Accounts :**

Treasuries, Public Works Divisions, Forest Divisions, Dairy Development Officers, District Supply Officer and Commissioner, State Excise, Mumbai render initial accounts to the offices of the Pr. Accountant General/Accountant General (Accounts & Entitlements). The general Monthly Civil Accounts of State Government is prepared on the basis of the transactions recorded in the initial accounts alongwith inter Government transactions taking place in other State Governments in India and also outside India.

Due to implementation of version II in Treasury Offices, 53 Treasury Accounts could not be received in time and these were included in the subsequent months.

3 Accounts of Public Work Divisions were included in the next month's Civil Account due to late receipt thereof. No Forest Division were excluded while compiling Monthly Civil Account.

165 Accounts of Dairy Development Departments, 10 Accounts of the State Excise Department and 709 compiled Accounts of District Supply Officer -Food were incorporated in the subsequent months due to late receipt thereof. The late receipt ranged from 1 month to 3 months. However, all the unreceived Monthly Accounts for the month of March 2009 were cleared in March 2009 (SY) Account.



**CHAPTER - III**

**TRENDS IN GOVERNMENT REVENUE AND EXPENDITURE**

**3.1** Trends in Government Revenue Receipts and Revenue Expenditure from 2004-2005 to 2008-2009 (5 years period) is given below :-

**Revenue Receipts :**

*(Rupees in crore)*

Year	Tax Revenue	Non-Tax Revenue	Grants-in-aid and Contributions	Gross Revenue Receipts	GSDP	Percentage of Gross Revenue Receipts to GSDP
2004-2005	34200.78	4118.83	2693.72	41013.33	371878.00	11.03
2005-2006	38522.24	5935.05	3981.00	48438.29	432413.00	11.20
2006-2007	46122.00	7518.25	8555.13	62195.38	509356.00	12.21
2007-2008	55125.63	16947.97	7509.55	79583.15	590995.00	13.47
2008-2009	60048.35	9789.94	11432.39	81270.68	697683.00*	11.65

\* Provisional (Advance Estimates)

**Revenue Expenditure :**

*(Rupees in crore)*

Year	Revenue Expenditure (Actuals)	Total Expenditure	GSDP	Percentage increase over previous years 2004-2005 to 2008-2009			Percentage of Government Expenditure to GSDP
				Revenue Expenditure	Total Expenditure	GSDP	
2004-2005	51046.66	61674.30	371878.00	19.60	16.85	11.63	16.58
2005-2006	52279.85	66619.91	432413.00	2.42	8.02	16.28	15.41
2006-2007	61385.28	73799.08	509356.00	17.42	10.78	17.79	14.49
2007-2008	64780.05	77494.82	590995.00	5.53	5.01	16.03	13.11
2008-2009	75693.92	95847.71	697683.00*	16.85	23.68	18.05	13.74

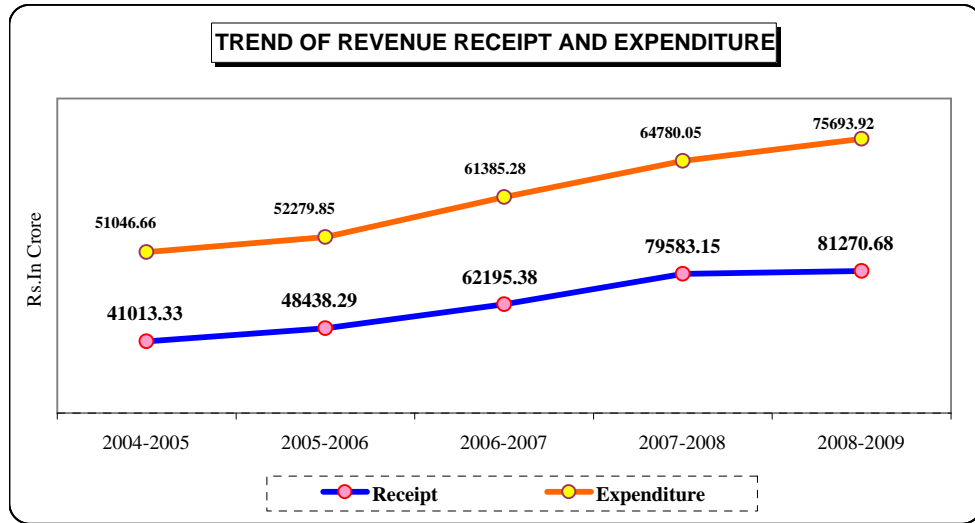
\* Provisional (Advance Estimates)

**3.2** The overall increase in the Government's total expenditure during 2008-2009 compared to 2004-2005 (5 years) was Rs.34173.41 crore. Growth in major areas of Revenue Expenditure is shown in the following table :-

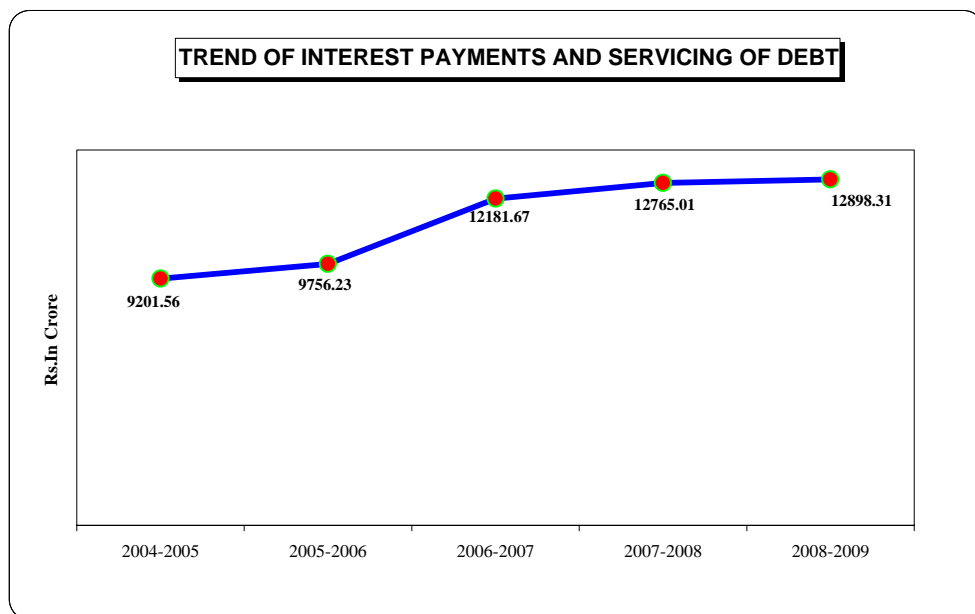
*(Rupees in crore)*

Areas of Expenditure	2004-2005	2005-2006	2006-2007	2007-2008	2008-2009	Percentage increase in 2008-2009 over Previous year 2007-2008
Interest Payments and Servicing of Debt	9201.56	9756.23	12181.67	12765.01	12898.31	1.04
Pension and Miscellaneous General Services	3513.80	4104.24	4364.39	4215.21	5199.48	23.35
Administrative Services	3776.45	4207.40	4823.51	5503.54	6560.26	19.20
Agriculture and Allied Activities	3492.03	2732.22	3362.63	3469.22	6402.75	84.56
Energy	2982.96	1993.13	2601.30	3411.15	2807.60	-17.69

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The trend of increase in Interest Payments and servicing of debt is as under:



## XIV

### 3.3 GOVERNMENT ACCOUNT :

The total expenditure (Revenue and Capital) for the year is netted against total receipts (Revenue and non-debt Capital receipts) of the year and the surplus/deficit thereof is transferred to a separate ledger called "Government Account". In addition, net effect of Prior Period Adjustments, Miscellaneous Government Accounts etc. is also transferred to the ledger "Government Account". Thus, the ledger "Government Account" represents the cumulative surplus/deficit of the operations of the Government. The details of the ledger "Government Account" are given below :-

<i>Dr.</i>	<b>Details</b>	<i>Cr.</i>
<i>(In thousand of rupees)</i>		<i>(In thousand of rupees)</i>
13,25,91,32,46	A-Balance at the debit of Government account on 1st April, 2008	
	B- (a) Receipt Heads (Revenue Account) ..	8,12,70,68,28
	B- (b) Receipt Heads (Capital Account)	18,01,30
7,56,93,91,78	C- Expenditure Heads (Revenue Account)	
1,88,73,20,34	D- Expenditure Heads (Capital Account)	
2,49,94,82	E- Miscellaneous** ..	
	F- Balance at the debit of Government Account on 31st March, 2009 ..	14,61,19,69,82
<b>22,74,08,39,40</b>	<b>Total</b>	<b>22,74,08,39,40</b>

### 3.4

### LIABILITIES

Liabilities of the State Government increased by Rs.19720.01 crore from Rs.154428.07 crore in 2007-2008 to Rs.174148.08 crore during 2008-2009. Public debt comprising internal debt of the State Government and loans and advances from the Central Government increased by Rs.17488.25 crore from Rs.116206.39 crore in 2007-2008 to Rs.133694.64 crore at the end of the current year. Article 293 of the Constitution of India empowers the State Government to borrow on the security of the Consolidated Fund of the State within such limits, if any, as may be from time to time fixed by the State Legislature. However, no law under Article 293 of the Constitution has been passed by the Legislature laying down the limits within which Government may borrow on the security of the Consolidated Fund of the State. Details of the Public Debt and total liabilities of the State Government are as under :-

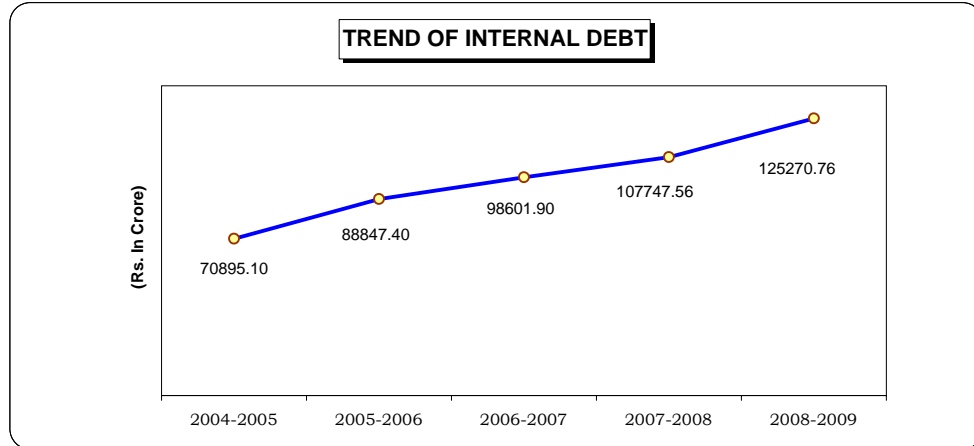
*(Rupees in crore)*

Year	Internal Debt	Loans & Advances from Central Government	Total Public Debt	Small Savings	Provi- dent Funds	Other Obligations	Total Liabilities	GSDP	% of Total Liability to GSDP
2004-2005	70895.10	8482.34	79377.44	988.77	7195.16	32164.05	119725.42	371878	32.19
2005-2006	88847.40	8447.04	97294.44	1088.75	7681.98	34607.36	140672.53	432413	32.53
2006-2007	98601.90	8542.30	107144.20	1191.96	8219.10	37967.17	154522.43	509356	30.34
2007-2008	107747.56	8458.83	116206.39	1302.00	8793.76	28125.92	154428.07	590995	26.13
2008-2009	125270.76	8423.88	133694.64	1432.66	9466.55	29554.23	174148.08	697683*	24.96

\* \* Includes (i) Adjustments to clear old outstanding balances under Debt, Deposits and Remittance heads (Cr. Rs.5,23 thousand), (ii) Sinking Funds - Other Appropriations (Cr. Rs. Nil ), (iii) Amount appropriated from revenue to Contingency Fund (Dr. Rs. 2,50,00,00 thousand) and (iv) Inter State Settlement Account (Dr. Rs.5 thousand).

\* Provisional (Advance Estimates)

The trend of increase in Internal Debt of the State Government is as under :-



### 3.5 STATE PROVIDENT FUND

The details of transactions from the State Provident Fund are shown in the following table :-

(Rupees in crore)

Year	Opening Balance	Receipts	Payments	Net accretion for the year	Closing Balance	Interest charged on Balance of P.F.
2004-2005	6797.93	1515.56	1118.33	397.23	7195.16	1140.91
2005-2006	7195.16	1616.80	1129.98	486.82	7681.98	1201.49
2006-2007	7681.98	1708.75	1171.63	537.12	8219.10	1270.87
2007-2008	8219.10	1861.71	1287.05	574.66	8793.76	1440.90
2008-2009	8793.76	1991.26	1318.47	672.79	9466.55	1532.19

### 3.6 GUARANTEES

The position of guarantees given by the State Government for the payment of loans and capital and payment of interest thereon raised by Statutory Corporations, Government Companies, Corporations, Co-operative Societies, etc. is given below :

(Rupees in crore)

At the end of the year	Amount Guaranteed (Principal only)**	Amount outstanding	
		Principal	Interest
2004-2005	49526.74	41760.17	19110.73
2005-2006	86725.14	46868.20	19370.63
2006-2007	54882.54	45473.04	18036.45*
2007-2008	53356.62	42699.22*	15576.40*
2008-2009	56908.21	38547.03*	12923.52*

\* Information about outstanding guarantee was awaited from the institutions. Year-wise awaited information is as follows:-  
 2006-2007 - 57 institutions.  
 2007-2008 - 35 institutions.  
 2008-2009 - 45 institutions.

\*\* The Information has been incorporated on the basis of data received from the Finance Department, Government of Maharashtra.

## 3.7

## WAYS AND MEANS ADVANCES

In order to maintain and sustain its liquidity position, the State Government takes Ways and Means Advances from the Reserve Bank of India and thereafter draws upon overdraft whenever there is shortfall in the agreed minimum cash balance in its account with the Reserve Bank of India. The State Government is required to maintain the balance of Rs.5.58 crore from 1st April 1999 onwards. The larger the amount and greater the number of times such ways and means advances are taken or drawals made, the more it reflects the adverse position of the cash balance of the State Government.

	2004-2005	2005-2006	2006-2007	2007-2008	2008-2009
<i>i</i> ) Number of days on which minimum balance was maintained					
<i>(a)</i> Without obtaining any advance	285	324	323	341	344
<i>(b)</i> By obtaining Ways and Means Advances	68	21	42	25	21
<i>(ii)</i> Number of days on which overdraft was taken	12	20	....	....	....

## 3.8

## GENERAL CASH BALANCES

**3.8.1** The closing cash balance according to the Reserve Bank of India was Rs.727.92 crore (debit) against the general cash balance of Rs.721.83 crore (credit) reflected in State Government Accounts. The difference of Rs.6.09 crore (credit) is under reconciliation.

**3.8.2** Investments held in the Cash Balance Investment Account\* as on 31st March 2009 were Rs.17022.33 crore.

\* includes

<i>(i)</i> Government of India Treasury Bills	Rs.	17021.63 crore
<i>(ii)</i> Other State Government Securities	Rs.	.... (less than 1 crore)
<i>(iii)</i> Other Investments	Rs.	0.70 crore

**3.8.3** Other cash balances and investments comprising cash with departmental officers (Rs.32.82 crore), permanent advances with departmental officers (Rs.0.46 crore) and investment of earmarked funds (Rs.5113.61 crore) as on 31st March 2009, were Rs.5146.89 crore.

**XVII**

**3.8.4** The cash balance with RBI/Treasuries increased from Rs.-906.92 crore at the beginning of the year 2008-2009 to Rs.-542.79 crore at its end, the details of sources and application of funds being as follows:-

*(Rupees in crore)*

SOURCES			APPLICATION				
Sr. No.	Items	Amount	Sr. No.	Items	Amount		
					Non Plan	Plan	Total
1.	Opening Cash balance	-906.92	1.	Revenue expenditure	63285.61	12408.31	75693.92
2.	State's share of Union Taxes	8018.41	2.	Capital expenditure	6097.43	12775.77	18873.20
3.	State's own revenue (Tax and Non-Tax) collection	61819.88	3.	Loans and advances repaid	To Central Government 420.53	To Others 3703.98	Total 4124.51
4.	Central grants/ assistance other than loans	11432.39	4.	Loans and Advances given			1280.59
5.	Miscellaneous Receipts	18.01	5.	Closing cash balance			-542.79
6.	Receipts from public debt, small saving, deposits and advances (Other than Central Loans)	23270.87					
7.	Receipts from Central Loans	385.58					
8.	Recoveries from borrowers	560.21					
9.	Net contribution from Contingency Fund	57.01					
10.	Net effect of adjustment of suspense and remittance balances and increase/decrease of reserve funds	-5226.01					
	<b>Total</b>	<b>99429.43</b>					<b>99429.43</b>

XVIII

3.9

CONTINGENCY FUND

Contingency Fund of the State is designed to meet contingencies. The following details indicate the extent of use of this Fund during the year :-

	2004-2005	2005-2006	2006-2007	2007-2008	2008-2009
Number of sanctions from Contingency Fund	168	102	148	102	90
Total amount withdrawn from Contingency Fund ( <i>Rupees in crore</i> )	377.48	1990.01	1406.13	502.20	878.83
Withdrawals from Contingency Fund as a percentage to Total Budget Provision	0.36%	2.21%	1.49%	0.48%	0.70%

